

# STAFF REPORT TO THE PLANNING AND ZONING COMMISSION DEPARTMENT OF PLANNING AND NEIGHBORHOOD SERVICES COMMUNITY PLANNING

### Case Type – General Plan Amendment Case Planner: Erika Peterson

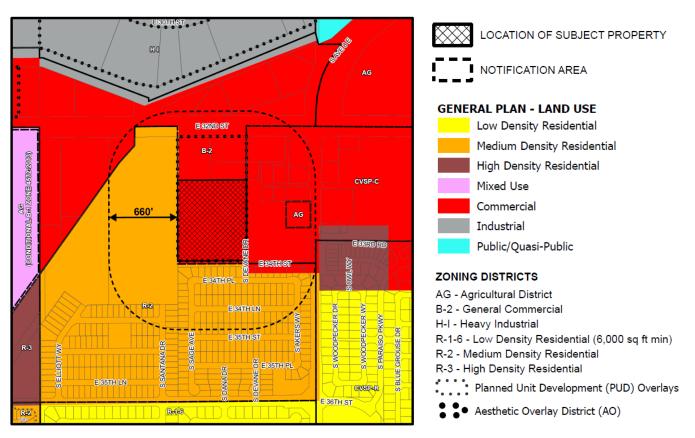
Hearing Date: June 10, 2024 <u>Case Number</u>: GP-42445-2024

Project
Description/
Location:

This is a Minor General Plan Amendment request by Dahl, Robins & Associates, LLC, on behalf of Yuma Development One, LLC, to change the land use designation from Commercial to Medium Density Residential for approximately 11.78 acres, for the property located at the northwest corner of 34th Street and DeVane Drive, Yuma, AZ.

	Existing Zoning	Use(s) on-site	General Plan Designation		
Site	General Commercial/Aesthetic Overlay (B-2/AO)	Undeveloped	Commercial		
North	General Commercial/Aesthetic Overlay (B-2/AO)	Undeveloped	Commercial		
South	Medium Density Residential (R-2)	Single-family homes	Medium Density Residential		
East	Cielo Verde Specific Plan- Commercial (CVSP-C)	Apartments	Commercial		
West	Medium Density Residential (R-2)	Undeveloped	Medium Density Residential		

#### **Location Map**



<u>Prior site actions</u>: Annexation: Ord. O99-29 (July 3, 1999); General Plan Amendment: GP-2005-014 Resolution R2005-125 (November 16, 2005) Minor Amendment to change land use designation from Medium Density Residential to Commercial; Rezone Z2006-12: Ord. O2006-59 (AG to B-2/AO) (February 27, 2008); Lot Split: LS2005-042 Yuma Development One Lot Split

Staff
Recommendation:

Staff recommends the Planning and Zoning Commission APPROVE the request to change the land use designation for approximately 11.78 acres from Commercial to Medium Density Residential.

Suggested Motion:

Move to APPROVE the request to change the land use designation for 11.78 acres from Commercial to Medium Density Residential.

<u>Staff</u> Analysis: This is a Minor General Plan Amendment request by Dahl, Robins & Associates, LLC, on behalf of Yuma Development One, LLC, to change the land use designation from Commercial to Medium Density Residential for approximately 11.78 acres, for the property located at the northwest corner of 34th Street and DeVane Drive, Yuma, AZ.

The existing Commercial land use designation supports the following types of zoning: Transitional (TR), Planned Shopping Center (PSC), Limited Commercial (B-1), General Commercial (B-2), and Business Park (BP) districts.

The proposed Medium Density Residential land use designation supports the following types of zoning: Medium Density Residential (R-2), Medium Density Single-Family Residential (R-2-5), Recreation Vehicle Subdivision (RVS), Manufactured Housing Subdivision (MHS), Manufactured Housing Park (MHP) districts.

The applicant's intent in changing the land use designation is to pursue a rezoning of the site to Medium Density Residential (R-2) for the development of townhomes.

#### Density

The current land use designation of Commercial would allow the development of a commercial development.

The proposed Medium Density Residential land use designation would allow from 59 to 152 dwelling units. The proposed land use designation would allow the applicant to pursue a rezoning that would support a future townhome residential development.

#### Population

Information from the 2018-2022 American Community Survey provides data on population by housing unit type. The information results in an average household size for 2-4 units of 2.07 persons per dwelling in the City of Yuma. Comparing the densities allowed within the General Plan, the potential persons expected are:

- Commercial:

Zero homes - Expected population: 0

Medium Density Residential:

Minimum 59 homes – Expected population: 122 Maximum 152 homes – Expected population: 315

The 2020 Census identified that 20% of the population within the City of Yuma was between 5 and 17 years of age. Therefore, the expected school-age population is estimated at:

- Commercial:

#### Zero homes - School Age: 0

Medium Density Residential:

Minimum expected population: 122 – School Age: 24 Maximum expected population: 315 – School Age: 63

#### Transportation

The property is located on the northwest corner of E. 34<sup>th</sup> Street and DeVane Drive. Access to the property will be from the nearest roadway, 34<sup>th</sup> Street, a Local road, with a connection to Avenue 8E, a Collector road, and 32<sup>nd</sup> Street, a Principal Arterial. There is an existing bus stop at 32<sup>nd</sup> Street and Avenue 8E, for Gold Route – 8 and a bike path on 32<sup>nd</sup> Street and a proposed bike lane at Avenue 8E.

According to the City of Yuma Transportation Master Plan, Avenue 8E operates at a Level of Service (LOS) of C or above, meaning that there are stable conditions with movements somewhat restricted due to higher volumes but not objectionable to motorists. The Yuma Metropolitan Planning Organization identifies average annual daily traffic counts for 2023 as 4,362 vehicles on Avenue 8E between 32<sup>nd</sup> Street and 34<sup>th</sup> Street. Avenue 8E is 2- lane roadway identified in the Transportation Master Plan as a Collector roadway and 34<sup>th</sup> Street is identified as a Local roadway.

#### <u>Housing</u>

The Housing Element of the City of Yuma 2022 General Plan addresses the need to provide safe, decent, sanitary, and affordable housing for all residents. And specifically Objective 1.3 notes providing a variety of housing types:

<u>Objective 1.3:</u> Encourage a variety of housing types to meet all socioeconomic segments of the population, considering both full time and seasonal residents.

An Action Item of the Housing Element is to consider rezoning land for higher density residential development to promote additional rental and lower cost ownership options.

The General Plan amendment request is to provide a housing choice other than Low Density Residential single-family homes, which is the predominant housing option in the City of Yuma.

#### **Public Services**

It is a requirement of State Statute for a General Plan to identify public schools and other public buildings. The City of Yuma General Plan Public Services Element identifies the location of public/charter schools within the 3 school districts in the General Plan area. The request is located within the district boundaries of the Yuma Elementary School District One and the Yuma Union High School District.

According to the Yuma Elementary School District One Boundary Map, the elementary students in the subject area are within the boundary of Desert Mesa Elementary School located at 2350 S. Avenue 7 ½ E and junior high school students are within the boundary of Gila Vista Junior High School at 2245 S. Arizona Avenue.

According to the Yuma Union High School District, the high school students are within the boundary of Gila Ridge High School located at 7150 E. 24<sup>th</sup> Street.

#### **Growth Areas**

Araby Road - The Growth Areas chapter identifies those parts of the Planning Area ideal for a concentration of a variety of land uses, including higher densities and

intensities or uses. Equally essential is the need for growth to occur close to existing or planned public facilities and services.

The General Plan request is located within the Araby Road Growth Area. This growth area has a great deal of infrastructure, transportation, office and retail already in place. As well as a number of large undeveloped or under-developed parcels.

An increase in residents in this area would enhance and strengthen the existing commercial development and transportation network that already exists while opening up more prospects to create a walkable neighborhood. The YCAT bus system has fixed routes through this area, with bus stops at the southeast and northeast corner of 32<sup>nd</sup> Street and Avenue 8E intersections.

### 1. Does the proposed amendment impact any elements of the General Plan?

No. The elements of the General Plan will not be impacted by the proposed amendment.

Transportation Element:	ansportation Element:								
FACILITY PLANS									
Transportation Master Plan	Planned	Existing							
32 <sup>nd</sup> Street – Principal Arterial 4 Lanes	50 FOOT HW	100 FOOT HW							
Avenue 8E- Collector 2 Lanes	40 FOOT HW	49 FOOT HW							
34 <sup>th</sup> Street- Local	29 FOOT HW	29 FOOT HW							
Median Disclosure	Required								

#### 2. Does the proposed amendment impact any of the facility plans?

No. The change in land use will not significantly impact any of the facility plans.

### 3. Is the proposed amendment in conflict with Council's prior actions?

Yes. The 2002 City of Yuma General Plan land use designation for this area is Commercial.

#### **Scheduled Public Hearings:**

Χ	City of Yuma Planning and Zoning Commission: June 10, 2024
	City of Yuma City Council: July 17, 2024

Public Comments Received:None ReceivedAgency Comments:See Attachment ANeighborhood Meeting Comments:See Attachment C

#### Final staff report delivered to applicant on: 5/30/2024

<u></u>	di Stan report denvered to applicant on:	
	Applicant agreed with staff's recommendation:	
	Applicant did not agree with staff's recommendation:	
Х	Final report was emailed to applicant and awaiting response	e.

#### **Attachments**

Α	В	С	D	E		
Agency Comments	Staff Worksheet	Neighborhood Meeting Comments	Neighbor Notification List	Aerial Photo		

**Prepared By:** Erika Peterson Date: 5/17/2024 Erika Peterson, Associate Planner (928) 373-5000, x1234 Erika.Peterson@YumaAZ.Gov **Reviewed By:** Jennifer L. Albers Date: 5/21/24 Jennifer L. Albers, Assistant Director of Planning Alyssa Linville Approved By: Date: 05/30/2024 Alyssa Linville,

Director, Planning and Neighborhood Services

# ATTACHMENT A AGENCY COMMENTS

DATE:	4/22/2024	NAME:	Andrew McGarvie	TITLE:		Development Engineering Mai	
AGENCY:	Engineering	g, City of	Yuma		PHO	NE:	(328)373-5000, ext. 3044

Enter comments below:

Comment: Sent 4/22/2024 at 1:09 PM

Erika,

Since this is a GP, no conditions. However in the dialog, please note that there is a plat condition requiring the following:

"The Owner/Developer shall design and construct the north half of the 34th street roadway improvements per City of Yuma construction standard 2-030 (Local two lane street) and street lights as appropriate across the frontage of Lot 1, when Lot 1 is partially or fully developed, and or when Julian Way is connected to 34th Street."

Thanks, Andrew

# ATTACHMENT B STAFF WORKSHEET



### STAFF RESEARCH - GENERAL PLAN AMENDMENT

CASE #: GP-42445-2024
CASE PLANNER: ERIKA PETERSON

I.	Ρ	R	OJ	Ε	СТ	D	ΑT	Ά
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І <u>. Р</u>	ROJECT D	<u>ATA</u>													
Р	roject Loca	ation:			No	rthwe	est c	orner	of 3	4 <sup>th</sup> :	Street a	nd DeVan	e D	)rive	
P	arcel Num	ber(s):			698	8-40-	021								
P	arcel Size(	s):			11.	11.78 acres									
To	otal Acrea	ge:				11.78									
Pı	roposed Dw	elling Units:				Max	mum	n: ′	52			Mini	mur	m: 59	
A	ddress:														
Α	Applicant:					ma D	)evel	lopme	ent C	One	, LLC				
Α	pplicant's <i>i</i>	Agent:			Ch	Christopher Robins - Dahl, Robins and Associates, Inc.									
La	and Use C	onformity Matrix:			Cu	rrent	Zon	ing D	istric	ct C	onforms	s: Yes		No X	
Z	oning Ove	rlay: Public	AO		Au	to	Е	8&B	H	listo	oric	Infill		None X	
	Airport	Noise Contours	65-7	0	7	0-75		75	5+		APZ1	APZ2	2	CLEAR ZONE	
		Existing Z	oning				(	Curre	nt U	Jse		Gener	al F	Plan Designation	
	Site	General Commerc Overlay (B-		theti	С			Unde	/elop	ed			C	ommercial	
	North	General Commerc Overlay (B-		theti	С			Unde	/elop	ed			С	ommercial	
	South	Medium Density Re		al (R	-2)		Sing	gle-far	nily l	hom	nes	Mediu	m D	ensity Residential	
	East	Cielo Verde Spe Commercial (C						Apar	men	ıts		Commercial			
	West	Medium Density Re	sidenti	al (R	-2)	Undeveloped M					Mediu	m D	ensity Residential		
Р	rior Cases	or Related Actions:													
	<u>Type</u>		(	Conf	orm	<u>s</u>	C	ases,	Acti	ions	or Agre	ements			
	Pre-Anne	xation Agreement	Yes		No		N	/A							
	Annexation	on	Yes	Χ	No		Ad	dopte	d 7/3	3/19	999, Orc	d. O99-29			
	General F	Plan Amendment	Yes		No	X	G	P200	5-01	4: F	R2005-1	25 (MDR	to (	COMM)	
	Developn	nent Agreement	Yes		No	ı	N	/A							
	Rezone		Yes		No	X	Z	2006-	12: (	Ord	O2006-	-59 (AG to	B-2	2/AO)	
	Subdivisi	on	Yes		No		N/	/A							
	Condition	al Use Permit	Yes		No		N/	/A							
	Pre-Deve	lopment Meeting	Yes	Χ	No		D	ate: 2	/29/2	202	24				
	Enforcem	ent Actions	Yes		No	ı	N/	/A							
_	and Divisio				Le	gal lo	t of ı	record	<u>t</u>						
Iri	Irrigation District:				None										
	Adjacent Irrigation Canals & Drains:				None										
	Water Conversion: (5.83 ac ft/acre)				6	68.68 Acre Feet a Year									
	Water Conversion Agreement Require					'es		No	Χ						

<u>II. CITY OF YUMA GENERAL PLAN</u>	1										
Land Use Element:											
Land Use Designation:	(	Comm	ercial								
Issues:	1	Vone									
Historic District: Brinley Ave	nue		Centu	ıry He	ights	Mai	n Stree	et	None	Χ	
Historic Buildings on Site:	Yes	3	No	ο Х							
Transportation Element:	•			•							
FACILITY PLANS											
Transportation Master Plan		Pla	anned	Ex	isting	Gatewa	y So	cenic	Hazard		Truck
32 <sup>nd</sup> St- Principal Arterial 4	Lanes	50 F	FT HW	10	0' HW						Х
Avenue 8E- Collector 2 La	nes	40 F	FT HW	49	)' HW						
34 <sup>th</sup> Street- Local		29 F	FT HW	29	)' HW						
Bicycle Facilities Master Plan		32 <sup>nd</sup>	d Stree	t- Bike	e path a	nd Avenu	ie 8E-	Propose	d bike la	ane	
YCAT Transit System		32 <sup>nd</sup>	d Stree	t at A	venue 8	E- Gold F	Route 8	3			
Issues:											
Parks, Recreation and Open	Space	Eleme	ent:								
Parks and Recreation Facility	Plan										
Neighborhood Park: Exis	sting: S	aguar	o Park			Futu	ıre: Sa	guaro P	ark		
Community Park: Exis	sting: K	ennec	dy Park	Ĺ		Futu	ıre: Ea	st Mesa	Park		
Linear Park: Exis	sting: E	. Main	n Canal	Linea	ar Park	Futu	ıre: "A'	' Canal I	_inear P	ark	
Issues:						•					
Housing Element:											
Special Need Household:	N/A										
Issues:											
Redevelopment Element:											
Planned Redevelopment Area	a: N	l/A									
Adopted Redevelopment Plar	n: Nor	th End	d:	C	arver Pa	ırk:	None	e: X			
Conforms:	Yes	3	N	0							
Conservation, Energy & Envi	ronme	ntal E	lemen	t:							
Impact on Air or Water Resou	ırces	Ye	S	No	X						
Renewable Energy Source		Ye	s	No	X						
Issues:											
Public Services Element:											
Population Impacts		Dwellir	ngs & T	ype	Project	ted Po	lice	Wa	ter	W	astewater
Population projection per 2018-2022 American Community Survey			Units		Populat		oact	Consur	nption	G	eneration
Police Impact Standard:	М	aximu		r Unit			icers	GPD	AF	$oldsymbol{ol}}}}}}}}}}}}}}}}}}$	GPD
1 officer for every 530 citizens; 2020 Conservation Plan:	11	152		.07	315	0.	59	65,130	73.0	igspace	22,025
Water demand: 207 gallons/day/person Wastewater generation:	i;   IV	linimu 59		.07	122	0	23	25,281	28.3	+	8,549
70 gallons per day per person		59		.07	122			-		<u> </u>	0,349
Fire Facilities Plan: Existing								tion No.			
Water Facility Plan: Source:	City										
Sewer Facility Plan: Treatme	ent: (	City	X Se	eptic	Priv	/ate	Conn parce	ection: 8 el	" PVC ea	st si	de of
Issues:	Issues:										
Safety Element:											
Flood Plain Designation:	500 Ye	ar Floo	od		Liquef	action Ha	azard A	\rea:	Yes	N	No X

Issues:											
Growth Area Element:											
Growth Area:	Araby Rd & Interstate 8			Arizona	Ave	& 16 <sup>th</sup> St		Avenue I	3 & 3	32 <sup>nd</sup> St.	
	North End	Pacific /	4ve 8	& 8 <sup>th</sup> St		Estancia		None			
Issues:											

### **NOTIFICATION**

o Legal Ad Published: The Sun 5/13/2024

Display Ad Published: 5/13/2024660' Vicinity Mailing: 3/19/2024

54 Commenting/Reviewing Agencies noticed:

3/12/2024

o Site Posted: 4/1/2024

Neighborhood Meeting: 4/4/2024
 Hearing Dates: 6/10/2024 & 7/17/2024

o Comments Due: 5/11/2024

External List	Response	Date	"No	Written
	Received	Received	Comment"	Comments
Yuma Metropolitan Planning Organization (ARS)	NR			
Yuma County Engineering	NR			
Yuma County Flood Control District	NR			
Yuma County Planning & Zoning (ARS)	NR			
Yuma County Public Works	YES	3/12/2024	X	
Yuma County Airport Authority	YES	3/13/2024	X	
Yuma County Chamber of Commerce	NR			
Yuma County Assessor	NR			
Greater Yuma Econ. Development Corp.	NR			
Yuma County School Superintendent	NR			
YUHS District #70 (ARS)	NR			
Yuma Elementary School District #1 (ARS)	NR			
Crane School District #13 (ARS)	NR			
City of San Luis (ARS)	NR			
City of Somerton (ARS)	NR			
Imperial County, California (ARS)	NR			
Qwest Communications (ARS)	NR			
Arizona Public Service (ARS)	NR			
Time Warner Cable (ARS)	NR			
Southwest Gas (ARS)	NR			
Arizona Department of Transportation	NR			
Arizona Game & Fish Dept.	NR			
Arizona Department of Commerce (ARS)	NR			
Arizona State Attorney General (ARS)	NR			
Arizona Dept. of Water Resources (ARS)	NR			
Arizona State Land Department (ARS)	NR			
MCAS / C P & L Office (ARS)	NR			
Bureau of Land Management (ARS)	NR			
US Border Patrol	NR			
US Postal Service	NR			
Quechan Tribal Office	NR			
Cocopah Indian Tribe	NR			
Yuma County Water Users' Association	YES	3/13/2024	X	
Yuma Irrigation District	NR			
Yuma Mesa Irrigation Drainage District	NR			
Unit B Irrigation District	NR			
Yuma County Association of Realtor's	NR			
Yuma County Contractor's Association	NR			
AZ Society of Military Engineers (ASME)	NR			
AZ Society of Civil Engineers (ASCE)	NR			

AZ Society of Professional Engineers (ASPE)	NR			
El Paso Natural Gas Co.	NR			
Western Area Power Administration	YES	3/13/2024	Х	

City of Yuma Internal List	Response Received	Date Received	"No Comment"	Written Comment s
Thomas Garrity, Police	NR			3
Rod Hamilton, Police	NR			
Eric Urfer, Parks and Rec	NR			
David Wostenberg, City Engineer	NR			
Jerry Anaya, Traffic Engineer	NR			
Andrew McGarvie, Engineering	YES	4/22/2024		Х
Kayla Franklin, Fire – Prevention	YES	3/13/2024	X	
Randall Crist, Building Safety	NR			
Jeremy McCall, Utilities	NR			
Joel Olea, Public Works	NR			
NR=None Received	NR			

Neighborhood Meeting	Comments Available			
April 4, 2024	See Attachment C			
Prop. 207 Waiver				
Received by Owner's signature on the application for this land use action request.				

# ATTACHMENT C NEIGHBORHOOD MEETING COMMENTS

Location: NWC of 34th Street and DeVane Drive

Date Held: April 4, 2024

Attendees:

Neighbor: Bob Kammann

Applicant and Agent: Bill Evans and Kevin Dahl

Staff: Erika Peterson

### SUMMARY OF ATTENDEE'S COMMENTS RELATED TO THE PROJECT:

- The Applicant noted an approximate estimate of 75 units, providing minimum required amenities. Would like to rezone after the General Plan to Medium Density and with a PUD. Proposed development would be similar to the development in Desert Sky.
- Mr. Kammann noted that he was not opposed to the proposed project.

# ATTACHMENT D NEIGHBOR NOTIFICATION LIST

OWNER	Address				
3 LUVS INVESTMENTS LLC	3377 S 16TH AVE	YUMA	ΑZ	85365	
ARIZONA PUBLIC SERVICE COMPANY	PO BOX 53999, MS 9505	PHOENIX	AZ	85072- 3940	
CELERINO A GALLARDO LLC	2253 S 43RD DR	YUMA	ΑZ	85364	
CIELO VERDE APARTMENTS LLC	1334 S 5TH AVE	YUMA	ΑZ	85364	
DHG LLC	PO BOX 2986	SOMERTON	ΑZ	85350	
DHG LLC	1670 W MAIN ST	SOMERTON	ΑZ	85350	
DPL LLC	300 W 22ND PL	YUMA	ΑZ	85364	
DPL LLC	300 W 22ND ST	YUMA	ΑZ	85364	
ECKARD TROY & CLAIRE	3967 E 41ST PL	YUMA	ΑZ	85365	
ELLIOTT CONSTRUCTION INC	340 PALLADIO PARKWAY STE 521	FOLSOM	CA	95630	
FUENTES GUILLERMINA	PO BOX 3402	SAN LUIS	ΑZ	85349	
GLEZ BUILDERS LLC	3668 S 18TH AVE	YUMA	ΑZ	85365	
HAILE RODNEY B	4695 E HIGHWAY 80	YUMA	ΑZ	85365	
JACOBSON COMPANIES INC AZ CORP	1334 S 5TH AVE	YUMA	AZ	85364	
JDSB HOLDINGS LLC	12691 S BAILEE DR	YUMA	ΑZ	85365	
KNAM & D CONSTRUCTION LLC	PO BOX 2865	SAN LUIS	ΑZ	85349	
LA VIDA SECA LLC	4575 W COVERED WAGON WAY	YUMA	ΑZ	85364	
LOPEZ FAMILY TRUST 9-16-2019	2009 W COUNTRY LN	YUMA	ΑZ	85364	
LOS ALAMOS BUILDERS LLC	PO BOX 3780	SAN LUIS	ΑZ	85349	
MARTIN JEFFREY T	PO BOX 1985	YUMA	ΑZ	85366	
ORTA RAYMOND & ANNETTE D	3176 E 43RD ST	YUMA	ΑZ	85365	
PALMS VILLA CONSTRUCTION LLC	3400 S AVENUE 7E	YUMA	ΑZ	85365	
PAR AUTOMOTIVE LLC	380 S 13TH AVE	YUMA	ΑZ	85364	
PRIORITY THREE INVESTMENTS LLC	4640 E PURPLE MOUNTAIN ST	YUMA	AZ	85365	
QUICK N CLEAN AZ-01 LLC	7291 E ADOBE DR STE 115	SCOTTSDALE	ΑZ	85255	
RIEDEL NIEVES G	PO BOX 1649	SAN LUIS	ΑZ	85349	
ROBLES ADALBERTO & MARIA	1103 W 37TH ST	YUMA	ΑZ	85364	
SANTANA 142 RE HOLDINGS AZ LLC	340 PALLADIO PKWY STE 521	FOLSOM	CA	95630	
TRIPLE A CONSTRUCTION LLC	4600 E PURPLE MOUNTAIN ST	YUMA	ΑZ	85365	
TROPIC ENTERPRISES LLC	3208 S AVE 8E	YUMA	ΑZ	85365	
YUMA CITY OF	ONE CITY PLAZA	YUMA	ΑZ	85364	
YUMA DEVELOPMENT ONE AZ LLC	PO BOX 1417	FORT GIBSON	OK	74434	
ZAMORA MARLON	7959 E 34TH LN	YUMA	ΑZ	85365	

# ATTACHMENT E AERIAL PHOTO

